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Date: 11/12/2023 12:22:58

Targeted consultation on the implementation of the Sustainable Finance Disclosures Regulation (SFDR)

Fields marked with * are mandatory.

Introduction

The <u>Sustainable Finance Disclosures Regulation (SFDR)</u> started applying in March 2021 and requires financial market participants and financial advisers to disclose at entity and product levels how they integrate sustainability risks and principal adverse impacts in their processes at both entity and product levels. It also introduces additional product disclosures for sustainable financial products making sustainability claims.

This targeted consultation aims at gathering information from a wide range of stakeholders, including financial practitioners, non-governmental organisations, national competent authorities, as well as professional and retail investors, on their experiences with the implementation of the SFDR. The Commission is interested in understanding how the SFDR has been implemented and any potential shortcomings, including in its interaction with the other parts of the European framework for sustainable finance, and in exploring possible options to improve the framework.

The main topics to be covered in this questionnaire are:

- 1. current requirements of the SFDR
- 2. interaction with other sustainable finance legislation
- 3. potential changes to the disclosure requirements for financial market participants
- 4. potential establishment of a categorisation system for financial products

Sections 1 and 2 cover the SFDR as it is today, exploring how the regulation is working in practice and the potential issues stakeholders might be facing in implementing it. Sections 3 and 4 look to the future, assessing possible options to address any potential shortcomings. As there are crosslinks between aspects covered in the different sections, respondents are encouraged to look at the questionnaire in its entirety and adjust their replies accordingly.

Please note that::

- we advise you to save your draft reply regularly by clicking on the "Save as draft" button on the right side of the screen
- some questions of this online questionnaire are displayed only when a specific response is given to a previous question
- in order to ensure a fair and transparent consultation process only responses received through our online
 questionnaire will be taken into account and included in the report summarising the responses. Should you
 have a problem completing this questionnaire or if you require particular assistance, please contact fismasfdr@ec.europa.eu

More information on

- this consultation
- the consultation document
- the related public consultation

*Language of my contribution

- sustainability-related disclosure in the financial services sector
- the protection of personal data regime for this consultation

About you

Latvian

| Bulgarian |
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| Croatian |
| Czech |
| Danish |
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| | Academic/research institution |
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| * Email | (this won't be published) |
| | |
| mc | chodorowska@seg.org.pl |
| *Organ | nisation name |
| 255 ch | haracter(s) maximum |
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*Organisation size

- Micro (1 to 9 employees)
- Small (10 to 49 employees)
- Medium (50 to 249 employees)
- Large (250 or more)

Transparency register number

255 character(s) maximum

Check if your organisation is on the <u>transparency register</u>. It's a voluntary database for organisations seeking to influence EU decision-making.

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*Country of origin

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| © © | Bahamas Bahrain Bangladesh | 0 | French Guiana French Polynesia French Southern and Antarctic Lands | 0 | Mexico Micronesia Moldova | 0 | Somalia South Africa South Georgia and the South Sandwich Islands |
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| | Bolivia | | Grenada | 0 | Namibia | | Sweden |
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| Cameroon | Iceland | North Macedonia Tunisia |
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| Canada | India | Norway Turkey |
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| Chad | Ireland | Palestine Uganda |
| Chile | Isle of Man | Panama Ukraine |
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| Colombia | Jersey | Pitcairn Islands Uruguay |
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| Cook Islands | Kenya | Puerto Rico Vanuatu |
| Costa Rica | Kiribati | Qatar Vatican City |
| Côte d'Ivoire | Kosovo | Réunion Venezuela |
| Croatia | Kuwait | Romania Vietnam |
| Cuba | Kyrgyzstan | Russia Wallis and |
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| Curação | Laos | Rwanda Western Sahara |
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| Democratic | Lesotho | Saint Kitts and Zimbabwe |
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| Congo | | |
| Denmark | Liberia | Saint Lucia |

^{*}Field of activity or sector

| | Accounting |
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| | Auditing |
| | Banking |
| | Credit rating agencies |
| | Insurance |
| | Pension provision |
| | Investing |
| | Investment management (e.g. hedge funds, private equity funds, venture |
| | capital funds, money market funds, securities) |
| | Financial advice |
| | Administration of benchmarks |
| | Providing of ESG data and/or ratings |
| | Structuring/issuance of securities |
| | Market infrastructure operation (e.g. CCPs, CSDs, Stock exchanges) |
| | Social entrepreneurship |
| | Other |
| | Official |
| V | Not applicable |
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| * Pleas | |
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| I am a benchmark administrator |
|--|
| I am an academic |
| My organisation is none of the above |
| Please indicate your revenues, if applicable as published in your most recent financial statement (in million EUR): |
| |
| Please indicate your balance sheet size, if applicable as published in your most recent financial statement (in million EUR): |
| |
| *Do you have more than 500 employees on average during the financial year? O Yes |
| No |
| *Will your organisation be subject to the reporting requirements under the Corporate Sustainability Reporting Directive (CSRD) ? |
| |
| (The CSRD requirements will apply to all large and all listed undertakings with limited liability |
| (except listed micro-enterprises) according to categories defined in Article 3 of <u>Directive 2013</u> |
| |

Yes

EUR 40 million).

No

Don't know / no opinion / not applicable

The Commission will publish all contributions to this targeted consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. Fo r the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') country of origin, organisation name and size, and its

EUR 150 million that carry out business in the EU will also have to publish certain

sustainability-related information through their EU subsidiaries that are subject to CSRD (or -

in the absence of such EU subsidiaries - through their EU branches with net turnover above

transparency register number, are always published. Your e-mail address will never be published.

Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

*Contribution publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

Anonymous

Only organisation details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published as received. Your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the personal data protection provisions

Would you be available for follow-up questions under the contact information you provided above?

- Yes
- No

Section 1. Current requirements of the SFDR

The EU's sustainable finance policy is designed to attract private investment to support the transition to a sustainable, climate-neutral economy. The SFDR is designed to contribute to this objective by providing transparency to investors about the sustainability risks that can affect the value of and return on their investments ('outside-in' effect) and the adverse impacts that such investments have on the environment and society ('inside-out'). This is known as double materiality. This section of the questionnaire seeks to assess to what extent respondents consider that the SFDR is meeting its objectives in an effective and efficient manner and to identify their views about potential issues in the implementation of the regulation.

We are seeking the views of respondents on how the SFDR works in practice. In particular, we would like to know more about potential issues stakeholders might have encountered regarding the concepts it establishes and the disclosures it requires.

Question 1.1 The SFDR seeks to strengthen transparency through sustainability-related disclosures in the financial services sector to support the EU's shift to a sustainable, climate neutral economy.

In your view, is this broad objective of the regulation still relevant?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 1.2 Do you think the SFDR disclosure framework is effective in achieving the following specific objectives (included in its Explanatory Memorandum and mentioned in its recitals):

Note: In this questionnaire we refer to the term 'end investor' (retail or professional) to designate the ultimate beneficiary of the investments in financial products (as defined under the SFDR) made by a person for their own account.

| | 1 (totally disagree) | 2 (mostly disagree) | quantially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| Increasing transparency towards end investor with regard to the integration of sustainability risks | 0 | • | 0 | 0 | © | 0 |
| Increasing transparency towards end investor with regard to the consideration of adverse sustainability impacts | 0 | 0 | 0 | 0 | 0 | 0 |
| Strengthening protection of end investors and making it easier for them to benefit from and compare among a wide range of financial products and services, including those with sustainability claims | 0 | 0 | 0 | 0 | 0 | 0 |
| Channelling capital towards investments considered sustainable, including transitional investments ('investments considered sustainable' should be understood in a broad sense, not limited to the definition of sustainable investment set out in Article 2(17) of SFDR) | • | • | © | • | • | 0 |
| | | | | | | |

| Ensuring that ESG considerations are integrated into the investment and advisory process in a consistent manner across the different financial services sectors | • | • | • | • | • | • |
|--|---|---|---|---|---|---|
| Ensuring that remuneration policies of financial market participants and financial advisors are consistent with the integration of sustainability risks and, where relevant, sustainable investment targets and designed to contribute to long-term sustainable growth | • | • | • | • | • | • |

Question 1.3 Do you agree that opting for a disclosure framework at EU level was more effective and efficient in seeking to achieve the objectives mentioned in Question 1.2 than if national measures had been taken at Member State level?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 1.4 Do you agree that the costs of disclosure under the SFDR framework are proportionate to the benefits it generates (informing end investors, channelling capital towards sustainable investments)?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

We are seeking the views of respondents on how the SFDR works in practice and the impact it has had.

Question 1.5 To what extent do you agree with the following statements?

| | 1 (totally disagree) | 2 (mostly disagree) | quantially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| The SFDR has raised awareness in the financial services sector of the potential negative impacts that investment decisions can have on the environment and/or people | © | © | © | • | © | • |
| Financial market participants have changed the way they make investment decisions and design products since they have been required to disclose sustainability risks and adverse impacts at entity and product level under the SFDR | 0 | 0 | 0 | 0 | 0 | 0 |
| The SFDR has had indirect positive effects by increasing pressure on investee companies to act in a more sustainable manner | • | 0 | 0 | 0 | 0 | 0 |

| We | would | also I | ike to | know | more | about | potential | issues | stakeholders | might ha | ave e | encountered | regarding | the co | ncepts |
|------|--------|--------|---------|--------|--------|---------|-------------|----------|--------------|----------|-------|-------------|-----------|--------|--------|
| that | the SF | DR e | stablis | shes a | nd the | disclos | sures it re | equires. | | | | | | | |

Question 1.6 To what extent do you agree or disagree with the following statements?

| | 1 (totally disagree) | 2 (mostly disagree) | quantially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|--|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| Some disclosures required by the SFDR are not sufficiently useful to investors | 0 | 0 | 0 | 0 | 0 | 0 |
| Some legal requirements and concepts in the SFDR, such as 'sustainable investment', are not sufficiently clear | 0 | 0 | 0 | 0 | • | 0 |
| The SFDR is not used as a disclosure framework as intended, but as a labelling and marketing tool (in particular Articles 8 and 9) | 0 | 0 | 0 | 0 | 0 | 0 |
| Data gaps make it challenging for market participants to disclose fully in line with the legal requirements under the SFDR | 0 | 0 | 0 | 0 | 0 | 0 |
| Re-use of data for disclosures is hampered by a lack of a common machine-readable format that presents data in a way that makes them easy to extract | 0 | 0 | 0 | 0 | 0 | 0 |
| There are other deficiencies with the SFDR rules (please in text box following question 1.7) | 0 | 0 | 0 | 0 | • | 0 |

Question 1.7 To what extent do you agree or disagree with the following statements?

| | 1 (totally disagree) | 2 (mostly disagree) | quantially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| The issues raised in question 1.6 create legal uncertainty for financial market participants and financial advisers | • | © | © | • | 0 | © |
| The issues raised in question 1.6 create reputational risks for financial market participants and financial advisers | 0 | 0 | 0 | 0 | 0 | 0 |
| The issues raised in question 1.6 do not allow distributors to have a sufficient or robust enough knowledge of the sustainability profile of the products they distribute | 0 | 0 | 0 | 0 | 0 | 0 |
| The issues raised in question 1.6 create a risk of greenwashing and mis-selling | 0 | 0 | 0 | 0 | 0 | 0 |
| The issues raised in question 1.6 prevent capital from being allocated to sustainable investments as effectively as it could be | 0 | 0 | 0 | 0 | 0 | 0 |
| The current framework does not effectively capture investments in transition assets | 0 | 0 | 0 | 0 | 0 | 0 |
| The current framework does not effectively support a robust enough use of shareholder engagement as a means to support the transition | 0 | 0 | 0 | 0 | 0 | 0 |
| | | | | | | |

Others Others

Please provide any additional explanations as necessary for questions 1.5, 1.6 and 1.7:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

RF 11

This broad objective of the SFDR is still relevant and will remain relevant as long as the economy is not a net-zero economy. Moreover, the whole idea of introducing CSRD and ESRS was to help financial market participants to collect publicly available, standardised, comparable and verified ESG data from investee companies for the purpose of their sustainability disclosures under SFDR. This would foster the transition to a more sustainable and climate-neutral economy. However, the final version of the ESRS has been modified in a way that is contrary to the needs of the SFDR, i.e. the number of mandatory disclosures under the ESRS has been kept to a minimum, while all disclosures under the topical ESRS are subject to materiality assessment by reporting entities. The mismatch between the SFDR approach and the ESRS approach may hinder the effective achievement of this broad objective of the SFDR. There are additional goals such as clarity and transparency for FMP clients about which investments and financial products are truly sustainable. They are seeking understandable labels at the product level, and product-level disclosures are more relevant to them than entity-level disclosures. The many ambiguities surrounding SFDR, the mismatch between SFDR

RE. 1.5.

In Poland, the pressure on investee companies to act more sustainably is not yet so visible, investors are very cautious and are looking for reliable ESG data first. Therefore, as the CSRD/ESRS will be applied in a phased approach, the effects could be visible step by step. The policy based on the FMP's engagement to exert pressure on investee companies in relation to ESG is not yet widely used by the FMP in Poland. ESG data collected from companies through questionnaires or external data providers lacks the component of being verified by external auditors, so investors do not have the same approach to financial and ESG data. Even credit institutions ask for ESG data, but when asked how the ESG data affects the credit conditions and whether it reduces the cost of financing, they are not willing to give an answer to their clients. This lack of information on whether and how the ESG data of reporting companies is taken into account by FMPs in their investment decisions does not support the positive pressure on companies to transform to a sustainable business model. The lack of engagement by FMPs and the lack of ESG matters that should be addressed in their engagement policies are visible in the Polish market. FMPs are focused on finding easy investments instead of trying to support issuers in developing and implementing effective transition plans.

We would like to draw attention to the following concepts in the SFDR that are not sufficiently clear and/or may raise doubts:

Good governance practices - This is a crucial concept as it is the basic criterion for all investments that can be communicated as promoting certain ESG aspects or as sustainable investments. However, there is no clear definition, which makes it difficult to apply. Supporting the proposal of the Platform on Sustainable Finance, we suggest replacing this concept with a reference to minimum safeguards under the Taxonomy Regulation. This criterion should apply to all EU companies subject to reporting requirements under the CSRD and to all non-EU companies meeting the size criteria of the CSRD. This criterion will not apply to small and medium-sized non-listed companies (EU and non-EU).

Socially sustainable investments - The lack of criteria may make it difficult for socially sustainable companies to raise finance. We recommend the development of a social taxonomy with minimum environmental guarantees (e.g. by reference to the DNHS within the technical screening criteria).

Do no significant harm - This concept has a different meaning than in the Taxonomy Regulation and this leads to misunderstandings. It is one of the mandatory criteria in the definition of 'sustainable investment' and is referred to by reference to PAIs. However, PAIs do not have thresholds that would confirm compliance, and it is difficult to confirm the fulfilment of this criterion in an objective way. It should be referred

to some defined thresholds. Invented PAI indicators - SFDR allows financial market participants to invent their own PAI indicators. We recommend that if a financial market participant invents its own indicators, their calculation should be based either on CSRD reports or on its own estimates. Financial market participants should be prohibited from requesting additional data from companies beyond CSRD.

Environmental/social characteristics - further guidance is needed to better understand and apply these concepts.

Differences in translations of Article 3 - - ENG and FR versions refer to "policy", PL and DE versions refer to "strategy". The content of Annex 1 of the SFDR RTS indicates that it refers to "policy". The translations should be amended to refer to "policy".

Disclosures of principal adverse impacts (PAIs)

There are several disclosures concerning PAIs in the SFDR. As a general rule, the SFDR requires financial market participants who consider PAIs to disclose them at entity level on their website. It also includes a mandatory requirement for financial market participants to provide such disclosures when they have more than 500 employees (Article 4). The <u>Delegated Regulation</u> of the SFDR includes a list of these PAI indicators. These entity level PAI indicators are divided into three tables in the Delegated Regulation. Indicators listed in table 1 are mandatory for all participants, and indicators in tables 2 and 3 are subject to a materiality assessment by the financial market participant (at least one indicator from table 2 and one from table 3 must be included in every PAI statement).

Second, the SFDR requires financial market participants who consider PAIs at entity level to indicate in the precontractual documentation whether their financial products consider PAIs (Article 7) and to report the impacts in the corresponding periodic disclosures (Article 11). When reporting these impacts, financial market participants may rely on the PAI indicators defined at entity level in the Delegated Regulation.

Finally, in accordance with the empowerment given in Article 2a of SFDR, the Delegated Regulation requires that the do no significant harm (DNSH) assessment of the sustainable investment definition is carried out by taking into account the PAI indicators defined at entity level in Annex I of the Delegated Regulation.

In this context:

Question 1.8 To what extent do you agree with the following statements about entity level disclosures?

| | 1 (totally disagree) | 2 (mostly disagree) | quantially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|--|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| I find it appropriate that certain indicators are always considered material (i.e. "principal") to the financial market participant for its entity level disclosures, while having other indicators subject to a materiality assessment by the financial market participant (approach taken in Annex I of the SFDR Delegated Regulation) | © | © | © | © | © | • |
| I would find it appropriate that all indicators are always considered material (i.e. "principal") to the financial market participant for its entity level disclosures | 0 | 0 | • | 0 | 0 | 0 |
| I would find it appropriate that all indicators are always subject to a materiality assessment by the financial market participant for its entity level disclosures | 0 | 0 | • | 0 | 0 | 0 |

Question 1.8.1 When following the approach described in the first statement of question 1.8 above, do you agree that the areas covered by the current indicators listed in table 1 of the Delegated Regulation are the right ones to be considered material in all cases?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 1.9 To what extent do you agree with the following statements about product level disclosures?

| | 1 (totally disagree) | 2 (mostly disagree) | quantially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| The requirement to 'take account of' PAI indicators listed in Annex I of the Delegated Regulation for the DNSH assessment, does not create methodological challenges | © | © | © | 0 | © | 0 |
| In the context of product disclosures for the do no significant harm (DNSH) assessment, it is clear how materiality of principal adverse impact (PAI) indicators listed in Annex I of the Delegated Regulation should be applied | 0 | 0 | 0 | 0 | 0 | 0 |
| The possibility to consider the PAI indicators listed in Annex I of the Delegated Regulation for product level disclosures of Article 7 do not create methodological challenges | 0 | 0 | 0 | 0 | 0 | 0 |
| It is clear how the disclosure requirements of Article 7 as regards principal adverse impacts interact with the requirement to disclose information according to Article 8 when the product promotes environmental and/or social characteristics and with the requirement to disclose information according to Article 9 when the product has sustainable investment as its objective | © | • | • | © | • | © |

Please provide any additional explanations as necessary for questions 1.8, 1.8.1 and 1.9:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Re. 1.8.

Financial institutions have different profiles, i.e. there are typical investment banks, some institutions specialise in financing the agricultural sector, real estate, the public sector, asset managers invest only in one type of activity such as renewable energy, etc., so there are some indicators that need to be subject to a materiality assessment. However, there are some indicators that are crucial for sustainable growth, such as carbon footprint, which affects a wide range of business activities. In addition, every institution, regardless of its activities, should report if it applies and requires its customers and suppliers to apply due diligence processes.

Re. 1.8.1

In general, we agree with the indicators listed in Table 1 of the Delegated Regulation. However, disclosure needs to be split between investments for which an FMP has been able to collect information (i.e. investee companies are required to report under ESRS or similar format) and investments for which an FMP is not able to collect such information (i.e. there is no legal requirement for investee companies to report under CSRD). There should be clear and similar obligations for investee companies located outside the European Union. All FMPs should be required to collect all necessary data from non-EU investee companies that meet 2 of the 3 CSRD criteria in relation to revenues, assets and employment.

The cost of disclosures under the SFDR today

Questions 1.10, 1.10.1 and 1.11 are intended for financial market participants and financial advisors subject to the SFDR.

The following two questions aim to assess the costs of the SFDR disclosure requirements distinguishing between one-off and recurring costs. One-off costs are incurred only once to implement a new reporting requirement, e.g. getting familiarised with the legal act and the associated regulatory or implementing technical standards, setting-up data collection processes or adjusting IT-systems. Recurring costs occur repeatedly every year once the new reporting is in place, e.g. costs of annual data collection and report preparation. In the specific case of precontractual disclosures for example, there are one-off costs to set up the process of publishing precontractual disclosures when a new product is launched, and recurring annual costs to repeat the process of publishing pre-contractual disclosures each time a new product is launched (depends on the number of products launched on average each year). These two questions apply both to entity and product level disclosures.

Question 1.10 Could you provide estimates of the one-off and recurring annual costs associated with complying with the SFDR disclosure requirements (EUR)?

Please split these estimates between internal costs incurred by the financial market participant and any external services contracted to assist in complying with the requirements (services from third-party data providers, advisory services, etc.).

If such a breakdown is not possible, please provide the total figures.

Please leave the cell blank for the data you are not able to provide.

| | Estimated one off costs (in euros) | Estimated recurring annual costs (in euros) |
|--------------------------------------|------------------------------------|---|
| Total internal costs | | |
| Internal costs for personnel | | |
| Internal costs for IT | | |
| Total external costs | | |
| External costs for data providers | | |
| External costs for advisory services | | |

Total costs of SFDR disclosure requirements

Question 1.10.1: Could you split the total costs between product level and entity level disclosures?

Please leave the cell blank for the data you are not able to provide.

| | Product-level disclosures (in %) | Entity-level disclosures (in %) |
|-------------------------------|----------------------------------|---------------------------------|
| Estimated percentage of costs | | |

| If you wish, please provide additional details: |
|--|
| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| |
| |
| |
| |
| |
| Question 1.11 In order to have a better understanding of internal costs, could |
| you provide an estimate of how many full-time-equivalents (FTEs - 1 FTE |
| corresponds to 1 employee working full-time the whole year) are involved in |
| preparing SFDR disclosures? |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| |

Question 1.11.1 Could you please provide a split between:

Please leave the cell blank for the data you are not able to provide.

| | Retrieving the data (in %) | Analysing the data (in %) | Reporting SFDR disclosures (in %) | Other (in %) |
|----------------------|----------------------------|---------------------------|-----------------------------------|-----------------|
| Estimated percentage | | | | |

Please specify what corresponds to "other" costs: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. **Data and estimates** Financial market participants' and financial advisers' ability to fulfil their ESG transparency requirements depends in part on other disclosure requirements under the EU framework. In particular, they will rely to a significant extent on the Corporate Sustainability Reporting Directive (CSRD). However, entities are not reporting yet under those new disclosure requirements, or they may not be within the scope of the CSRD. Besides, even when data is already available today, it may not always be of good quality. Question 1.12 Are you facing difficulties in obtaining good-quality data? Yes O No Don't know / no opinion / not applicable Question 1.12.2 Is the SFDR sufficiently flexible to allow for the use of estimates? 1 - Not at all 2 - To a limited extent 3 - To some extent 4 - To a large extent 5 - To a very large extent Don't know / no opinion / not applicable Question 1.12.3 Is it clear what kind of estimates are allowed by the SFDR? 1 - Not at all 2 - To a limited extent 3 - To some extent 4 - To a large extent 5 - To a very large extent

Question 1.12.4 If you use estimates, what kind of estimates do you use to fill the data gap?

Don't know / no opinion / not applicable

a) For entity level principal adverse impacts:

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | (to a very large extent) | Don't know - No opinion - Not applicable |
|---|-----------------------|-----------------------|------------------|-----------------------------|--------------------------|---|
| Estimates from data providers, based on data coming from the investee companies | | | | | | |
| Estimates from data providers, based on data coming from other sources | • | • | • | • | • | • |
| In-house estimates | 0 | • | • | • | • | • |
| Internal ESG score models | 0 | • | • | • | • | • |
| External ESG score models | 0 | • | 0 | 0 | © | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

b) For taxonomy aligned investments (product level):

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | 5 (to a very large extent) | Don't know - No opinion - Not applicable |
|--------------------------------|-----------------------|-----------------------|------------------|-----------------------------|-------------------------------------|--|
| Estimates from data providers, | | | | | | |

| based on data coming from the investee companies | 0 | • | • | • | | • |
|--|---|---|---|---|---|---|
| Estimates from data providers, based on data coming from other sources | • | • | • | | | • |
| In-house estimates | • | • | • | • | • | 0 |
| Internal ESG score models | • | • | • | • | • | 0 |
| External ESG score models | © | 0 | 0 | 0 | 0 | • |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

c) For sustainable investments (product level):

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | 5 (to a very large extent) | Don't know - No opinion - Not applicable |
|---|-----------------------|-----------------------|------------------|-----------------------------|-------------------------------------|---|
| Estimates from data providers, based on data coming from the investee companies | © | • | © | © | © | • |
| Estimates from data providers, based on | © | • | © | © | © | • |

| data coming from other sources | | | | | | |
|--------------------------------------|---|---|---|---|---|---|
| In-house estimates | 0 | • | • | • | • | 0 |
| Internal ESG score models | 0 | • | • | • | • | © |
| External ESG score models | 0 | 0 | • | • | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

d) Other data points:

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | 5 (to a very large extent) | Don't know - No opinion - Not applicable |
|---|--------------------------|-----------------------|------------------|-----------------------------|-------------------------------------|---|
| Estimates from data providers, based on data coming from the investee companies | • | • | • | • | • | • |
| Estimates from data providers, based on data coming from other sources | • | • | • | • | © | • |
| In-house estimates | 0 | • | 0 | 0 | 0 | 0 |
| Internal ESG score models | 0 | 0 | 0 | 0 | 0 | 0 |
| | | | | | | |

| External ESG score models | • | 0 | 0 | 0 | 0 | 0 | |
|---------------------------------|---|---|---|---|---|---|--|
| Other | 0 | 0 | 0 | 0 | 0 | 0 | |

Question 1.12.5 Do you engage with investee companies to encourage reporting of the missing data?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Please provide further explanations to your replies to questions 1.12 to 1.12.5:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Re. 1.12.2 & 1.12.3

The regulations do not specify when estimates can be used. Article 7(2) of the SFDR RTS states in relation to PAIs: "Where information relating to any of the indicators used is not readily available, financial market participants shall include in the section 'Description of policies to identify and prioritise principal adverse impacts on sustainability factors' in Table 1 of Annex I details of the best efforts used to obtain the information, either directly from investee companies, or by carrying out additional research, cooperating with third party data providers or external experts, or by making reasonable assumptions". In addition, Article 32 and Article 45 of the SFDR RTS require financial market participants to disclose on their websites, in relation to specific products, the proportion of data that is estimated. This gives only a rough idea of where and to what extent estimates can be made.

The PAI indicators will have to be estimated due to the changes made to the ESRS by the European Commission. As under the CSRD everything is subject to a double materiality assessment, financial market participants will not receive data for the calculation of the PAI from all companies and will have to estimate some of it in accordance with Article 7.2 of the SFDR RTS.

In the Taxonomy Regulation, recital 21 indicates when estimates related to technical screening criteria (and only to technical screening criteria) can be made. It indicates that there is no possibility to estimate compliance with minimum safeguards and therefore it is impossible to estimate compliance with the Taxonomy Regulation. As a consequence, it is impossible to estimate taxonomy indicators for SFDR reporting in relation to companies that are not subject to CSRD reporting, in particular non-EU companies. On the other hand, any estimation related to taxonomy indicators may lead to greenwashing. This should be further clarified in guidelines or Q&As.

Question 1.13 Have you increased your offer of financial products that make sustainability claims since the disclosure requirements of Articles 8 and 9 of the SFDR began to apply (i.e. since 2021, have you been offering more products that you categorise as Articles 8 and 9 than those you offered before the regulation was in place and for which you also claimed a certain sustainability performance)?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 1.13.1 Please specify how the share of financial products making sustainability claims has evolved in the past years

(Please express it as a percentage of the total financial products you offered each year)

| | Percentage of the total financial products |
|------|--|
| 2020 | |
| 2021 | |
| 2022 | |
| 2023 | |

Question 1.13.2 If you have increased your offering of financial products making sustainability claims, in your view, has any of the following factors influenced this increase?

| | 1 (not at all) | 2 (not really) | 3 (partially) | 4 (mostly) | 5 (totally) | Don't know - No opinion - Not applicable |
|--------------------------------|--------------------------|-------------------|------------------|---------------|----------------|---|
| SFDR requirements | 0 | 0 | 0 | • | • | 0 |
| Retail investor interest | 0 | 0 | 0 | • | 0 | 0 |
| Professional investor interest | 0 | 0 | 0 | 0 | 0 | 0 |
| Market competitiveness | 0 | 0 | 0 | 0 | 0 | 0 |
| Other factors | 0 | 0 | 0 | 0 | 0 | 0 |

Please provide further explanations to your replies to questions 1.13, 1.13 1 and 1.13.2:

| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. | |
|--|--|
| | |
| | |
| | |

Section 2. Interaction with other sustainable finance legislation

The SFDR interacts with other parts of the EU's sustainable finance framework. Questions in this section will therefore seek respondents' views about the current interactions, as well as potential inconsistencies or misalignments that might exist between the SFDR and other sustainable finance legislation. There is a need to assess the potential implications for other sustainable finance legal acts if the SFDR legal framework was changed in the future. Questions as regards these potential implications are included in section 4 of this questionnaire, when consulting on the potential establishment of a categorisation system for products, and they do not prejudge future positions that might be taken by the Commission.

The SFDR mainly interacts with the following legislation and their related delegated and implementing acts:

- the Taxonomy Regulation
- the Benchmarks Regulation
- the Corporate Sustainability Reporting Directive (CSRD)
- the Markets in Financial Instruments Directive (MiFID 2) and the Insurance Distribution Directive (IDD)
- the Regulation on Packaged Retail Investment and Insurance Products (PRIIPs)

Other legal acts that are currently being negotiated may also interact with the SFDR in the future. They are not covered in this questionnaire as the detailed requirements of these legal acts have not yet been agreed. At this stage, it would be speculative to seek to assess how their interaction with SFDR would function.

Both the SFDR and the Taxonomy Regulation introduce key concepts to the sustainable finance framework. Notably, they introduce definitions of 'sustainable investment' (SFDR) and 'environmentally sustainable' economic activities (taxonomy). Both definitions require, inter alia, a contribution to a sustainable objective and a do no significant harm (DNSH) test. But while these definitions are similar, there are differences between them which could create practical challenges for market participants.

Question 2.1 The <u>Commission recently adopted a FAQ</u> clarifying that investments in taxonomy-aligned 'environmentally sustainable' economic activities can automatically qualify as 'sustainable investments' in those activities under the SFDR.

To what extent do you agree that this FAQ offers sufficient clarity to market participants on how to treat taxonomy-aligned investment in the SFDR product level disclosures?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

The Benchmarks Regulation introduces two categories of climate benchmarks – the EU climate transition benchmark (EU CTB) and the EU Paris-aligned benchmark (EU PAB) - and requires benchmark administrators to disclose on ESG related matters for all benchmarks (except interest rate and foreign exchange benchmarks). The SFDR makes reference to the CTB and PAB in connection with financial products that have the reduction of carbon emissions as their objective. Both legal frameworks are closely linked as products disclosing under the SFDR can for example passively track a CTB or a PAB or use one of them as a reference benchmark in an active investment strategy. More broadly, passive products rely on the design choices made by the benchmark administrators.

Question 2.2 To what extent do you agree or disagree with the following statements?

| | 1 (totally disagree) | 2 (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|--|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| The <u>questions & answers published by the Commission</u> <u>in April 2023</u> specifying that the SFDR deems products passively tracking CTB and PAB to be making 'sustainable investments' as defined in the SFDR provide sufficient clarity to market participants | © | © | © | © | © | • |
| The approach to DNSH and good governance in the SFDR is consistent with the environmental, social and governance exclusions under the PAB/CTB | 0 | 0 | 0 | 0 | 0 | 0 |
| The ESG information provided by benchmark administrators is sufficient and is aligned with the information required by the SFDR for products tracking or referencing these benchmarks | 0 | 0 | © | © | 0 | 0 |

Both the SFDR and the Corporate Sustainability Reporting Directive (CSRD) introduce entity level disclosure requirements with a double-materiality approach [1]. The CSRD sets out sustainability reporting requirements mainly for all large and all listed undertakings with limited liability (except listed micro-enterprises)[2], while the SFDR introduces sustainability disclosure requirements at entity level for financial market participants and financial advisers as regards the consideration of sustainability related factors in their investment decision-making process. Moreover, in order for financial market participants and financial advisers to meet their product and entity level disclosure obligations under the SFDR, they will rely to a significant extent, on the information reported according to the CSRD and its <u>European Sustainability Reporting Standards (ESRS)</u> (provided positive scrutiny of co-legislators of the <u>ESRS delegated act</u>).

¹ Transparency requirements relate to the sustainability risks that can affect the value of investments (SFDR) or companies (CSRD) ('outside-in' effect) and the adverse impacts that such investments or companies have on the environment and society ('inside-out').

² Credit institutions and insurance undertakings with unlimited liability are also in scope subject to the same size criteria. Non-EU undertakings listed on the EU regulated markets and non-EU undertakings with a net turnover above EUR 150 million that carry out business in the EU will also have to publish certain sustainability-related information through their EU subsidiaries that are subject to CSRD (or - in the absence of such EU subsidiaries – through their EU branches with net turnover above EUR 40 million).

Question 2.3 To what extent do you agree or disagree with the following statements?

| | 1 (totally disagree) | 2 (mostly disagree) | quantially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|--|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| The SFDR disclosures are consistent with the CSRD requirements, in particular with the European Sustainability Reporting Standards | • | © | © | • | 0 | • |
| There is room to streamline the entity level disclosure requirements of the SFDR and the CSRD | 0 | 0 | 0 | 0 | • | 0 |

Financial advisors (under MiFID 2) and distributors of insurance-based investment products (under IDD) have to conduct suitability assessments based on the sustainability preferences of customers. These assessments rely in part on sustainability-related information made available by market participants reporting under the SFDR.

Question 2.4 To what extent do you agree that the product disclosures required in the SFDR and <u>its Delegated Regulation</u> (e.g. the proportion of sustainable investments or taxonomy aligned investments, or information about principal adverse impacts) are sufficiently useful and comparable to allow distributors to determine whether a product can fit investors' sustainability preferences under MiFID 2 and the IDD?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 2.5 MIFID and IDD require financial advisors to take into account sustainability preferences of clients when providing certain services to them.

Do you believe that, on top of this behavioural obligation, the following disclosure requirements for financial advisors of the SFDR are useful?

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | 5 (to a very large extent) | Don't know - No opinion - Not applicable |
|---|-----------------------|-----------------------|------------------|-----------------------------|-------------------------------------|---|
| Article 3, entity level disclosures about the integration of sustainability risks policies in investment or insurance advice | | | | | | |
| Article 4, entity level disclosures | | | | | | |

| about consideration of principal adverse impacts | | | | | • | • |
|--|---|---|---|---|---|---|
| Article 5, entity level disclosures about remuneration policies in relation to the integration of sustainability risks | • | • | • | • | • | • |
| Article 6, product level pre-contractual disclosures about the integration of sustainability risks in investment or insurance advice | © | • | © | © | • | • |
| Article 12, requirement to keep information disclosed according to Articles 3 and 5 up to date | © | • | • | • | • | • |

Question 2.6 Have the requirements on distributors to consider sustainability preferences of clients impacted the quality and consistency of disclosures made under SFDR?

| (CO) | |
|------|-----|
| | Voc |
| - | YAC |
| | |

[⊚] No

Don't know / no opinion / not applicable

PRIIPs requires market participants to provide retail investors with key information documents (KIDs). As part of the retail investment strategy, the Commission has recently proposed to include a new sustainability section in the KID to make sustainability-related information of investment products more visible, comparable and understandable for retail investors. Section 4 of this questionnaire includes questions related to PRIIPs, to seek stakeholders' views as regards potential impacts on the content of the KID if a product categorisation system was established.

Please clarify your replies to questions in section 2 as necessary:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Investee company -> InvCo

We support the European Commission's approach. However, we have several considerations to make.

1. Exemption for financial market participants from a legal obligation to assess investments in taxonomyaligned activities should be part of proper legislation. 2. We suggest replacing a good governance practices criterion with a taxonomy minimum safeguards criterion for taxonomy reporting entities. 3. We are more cautious about compliance with the "DNSH" in relation to the social elements of sustainable investments. There is no legal provision setting a level of compliance with the "DNSH". It is expressed by the PAIs and each FMP is expected to have its own approach to the PAI policy. At the same time, there is no legal provision that would set a compliance level for the taxonomy minimum safeguards, and each InvCo makes its own assessment based on its own methodology. As a result, declarations of compliance with the minimum safeguards may be based on a different tolerance level than that set by certain FMPs. Therefore, there should be an explicit exemption for FMPs from the obligation to consider social adverse impacts of investment decisions in the case of environmentally sustainable activities. 4. We also support the interpretation that the full exemption from assessment should only apply to the "use of proceeds" type of investment. 5. FMPs rely on data provided by InvCos under the NFRD/CSRD, which will be audited under the CSRD. FMPs may rely on their own estimates of taxonomy alignment in cases where entities are not (yet) required to report under CSRD. In addition, there may be situations where companies provide taxonomy reports on a voluntary basis. It has been clarified that such reports should comply with the requirements set out in Delegated Regulation 2021/2178. However, it should be further clarified if such reports need to be audited as CSRD reports and if the lack of audit affects the exemption provided by the Commission's interpretation. 6. We support the approach to simplify the investment process in relation to sustainable activities and we regret that the social taxonomy has been put on hold. The Commission's interpretation and the EU GBS show that the taxonomy will be used to facilitate sustainable investments. They will be cheaper and easier to make, while social investments will be more time-consuming and require thorough analysis by FMPs. It will therefore be more difficult for InvCos that make a significant contribution to social objectives to attract investors. Completing the social taxonomy could help InvCos with socially sustainable activities to become more attractive to FMPs.

On CSRD, ESRSs in their final version contain a major flaw that makes them useless for providing sustainability-related information to FMPs. The draft version of the ESRS from November 2022 required all InvCos to disclose all data necessary for FMPs to calculate PAI indicators. Under the final ESRSs, all sustainability-related information is subject to a materiality assessment. The materiality assessment will be carried out at the level of an InvCo or capital group. As a result, many InvCos will not report the information needed to calculate a particular PAI indicator as it is not material to them. However, an FMP would need to report certain PAI indicators, but no data for these indicators will be found in the InvCos' reports. As a result, an FMP may decide to do the following (a) request data from its InvCos through surveys and questionnaires. This is a common practice at present and creates a lot of additional work for InvCos as well as for FMPs. If this continues, a strong pushback from non-financial InvCos towards CSRD&ESRS can be expected, as one of the key features of CSRD was to end the manual delivery of sustainability-related information by InvCos to FMPs. Moreover, non-financial InvCos would not be able to provide additional

contextual information related to non-material data. (b) Buy the data from professional data providers. The result will be similar to (a), as non-financial InvCos will be flooded with surveys and questionnaires. Moreover, FMPs will incur the additional costs of accessing the data. It can also be expected that commercial data providers will charge non-financial InvCos high fees just for the possibility of supplying their data to FMPs. This is already the case with organisations such as CDP or Ecovadis. (c) FMPs may estimate PAI indicators, but widespread use of estimates would mislead users of information about the adverse impacts of investments.

As the final ESRS cannot be changed, it would be highly recommended that the revised SFDR include a clause prohibiting FMPs from requesting data from an InvCo that it is not required to be disclosed under EU regulations. FMPs should be required to provide information on the extent to which certain PAI indicators are calculated on the basis of actual data and the extent to which they are based on estimates

Section 3. Potential changes to disclosure requirements for financial market participants

3.1 Entity level disclosures

The SFDR contains entity level disclosure requirements for financial market participants and financial advisers. They shall disclose on their website their policies on the integration of sustainability risks in their investment decision-making process or their investment or insurance advice (Article 3). In addition, they shall disclose whether, and if so, how, they consider the principal adverse impacts of their investment decisions on sustainability factors. For financial market participants with 500 or more employees, the disclosure of a due diligence statement, including information of adverse impacts, is mandatory (Article 4). In addition, financial market participants and financial advisers shall disclose how their remuneration policies are consistent with the integration of sustainability risks (Article 5).

Question 3.1.1 Are these disclosures useful?

| | 1 (not at all) | 2 (not really) | 3 (partially) | 4 (mostly) | 5 (totally) | Don't kno No opinio Not applicat |
|--------------|-----------------------|-------------------|------------------|---------------|----------------|---|
| Article 3 | 0 | 0 | 0 | 0 | • | 0 |
| Article 4 | 0 | 0 | 0 | 0 | • | 0 |
| Article 5 | 0 | 0 | 0 | 0 | • | 0 |

Please explain your replies to question 3.1.1 as necessary:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The entity-level disclosures are very useful as they provide insight into how ESG factors have been considered in the strategy and business model (i.e. investment process).

| Complementing the consultation by the European Supervisory Authorities (ESAs) on the revision of the regulatory |
|---|
| technical standards of the SFDR, the Commission is interested in respondents' views as regards the principal adverse impact indicators required by the current Delegated Regulation. |
| |
| Question 3.1.2 Among the specific entity level principal adverse impact |
| indicators required by the <u>Delegated Regulation of the SFDR</u> adopted |
| pursuant to Article 4 (tables 1, 2 and 3 of Annex I), which indicators do you find the most (and least) useful? |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| |
| |
| |
| |
| |
| |
| |
| |
| Several pieces of EU legislation require entity level disclosures, whether through transparency requirements on sustainability for businesses (for example the CSRD) or disclosure requirements regarding own ESG exposures (such as the Capital Requirements Regulation (CRR) and its Delegated Regulation). |
| Question 3.1.3 In this context, is the SFDR the right place to include entity |
| level disclosures? |
| 1 - Not at all |
| 2 - Not really |
| © 3 - Partially |
| 4 - Mostly |
| 5 - Totally |
| Don't know / no opinion / not applicable |
| |
| Question 3.1.4 To what extent is there room for streamlining sustainability- |
| related entity level requirements across different pieces of legislation? |
| 1 - Not at all |
| |

- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Please explain your replies to questions in section 3.1 as necessary:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Re. 3.1.3 & 3.1.4

Article 3 disclosures (integration of ESG risks), Article 4 disclosures (adverse impacts) and Article 5 disclosures (ESG issues in remuneration policies) are covered by ESRS 2 and should be part of the CSRD report if the entity is subject to the CSRD. The annual statement on PAIS should be treated in the same way (i.e. included in the CSRD report). In particular, it may become part of the sectoral disclosures. Inclusion of entity-level disclosures in CSRD reports would ensure consistency of disclosure and audit. If a financial market participant is not subject to the CSRD, it should disclose the entity-level disclosures on its website, as it does now.

3.2 Product level disclosures

The SFDR includes product level disclosure requirements (Articles 6, 7, 8, 9, 10 and 11) that mainly concern risk and adverse impact related information, as well as information about the sustainability performance of a given financial product. The regulation determines which information should be included in precontractual and periodic documentation and on websites.

The SFDR was designed as a disclosure regime, but is being used as a labelling scheme, suggesting that there might be a demand for establishing sustainability product categories. Before assessing whether there might be merit in setting up such product categories in Section 4, Section 3 includes questions analysing the need for possible changes to disclosures, as well as any potential link between product categories and disclosures. The need to ask about potential links between disclosures and sustainability product categories is the reason why this section contains some references to 'products making sustainability claims'. However, this does not pre-empt in any way a decision about how a potential categorisation system and an updated disclosure regime would interact if these were established. The Commission services are openly consulting on all these issues to further assess potential ways forward as regards the SFDR.

The Commission services would therefore like to collect feedback on what transparency requirements stakeholders consider useful and necessary. We would also like to know respondents' views on whether and how these transparency requirements should link to different potential categories of products.

The general principle of the SFDR is that products that make sustainability claims need to disclose information to back up those claims and combat greenwashing. This could be viewed as placing additional burden on products that factor in sustainability considerations. This is why, in the following questions Commission services ask respondents about the usefulness of uniform disclosure requirements for products across the board, regardless of related sustainability claims, departing from the general philosophy of the SFDR as regards product disclosures. Providing proportionate information on the sustainability profile of a product which does not make sustainability claims could make it easier for some investors to understand products' sustainability performance, as they would get information also about products that are not designed to achieve any sustainability-related outcome. This section also contains questions exploring whether it

could be useful to require financial market participants who make sustainability claims about certain products to disclose additional information (i.e. in case a categorisation system is introduced in the EU framework, the need to require additional information about products that would fall under a category).

| Question 3.2.1 Standardised product disclosures - Should the EU impose |
|---|
| uniform disclosure requirements for all financial products offered in the EU, |
| regardless of their sustainability-related claims or any other consideration? |

| 9 | · · · · · · · · · · · · · · · · · · · |
|-----|--|
| 0 | 1 - Not at all |
| 0 | 2 - To a limited extent |
| 0 | 3 - To some extent |
| 0 | 4 - To a large extent |
| 0 | 5 - To a very large extent |
| 0 | Don't know / no opinion / not applicable |
| | |
| ıes | stion 3.2.1 a) If the EU was to impos |

Question 3.2.1 a) If the EU was to impose uniform disclosure requirements for all financial products offered in the EU, should disclosures on a limited number of principal adverse impact indicators be required for all financial products offered in the EU?

| 0 | 1 - Not at all |
|---|--|
| 0 | 2 - To a limited extent |
| 0 | 3 - To some extent |
| 0 | 4 - To a large extent |
| 0 | 5 - To a very large extent |
| 0 | Don't know / no opinion / not applicable |

Please specify which principal adverse impact indicators should be required for **all** financial products offered in the EU:

| 5 | 5000 character(s) maximum | | | | |
|-----|--------------------------------|-------------------------|--------------------|-----------------------|--|
| inc | including spaces and line brea | aks, i.e. stricter than | the MS Word charac | cters counting method | |
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Question 3.2.1 b) Please see a list of examples of disclosures that could also be required about **all** financial products for transparency purposes.

In your view, should these disclosures be mandatory, and/or should any other information be required about **all** financial products for transparency purposes?

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | 5 (to a very large extent) | Don't know - No opinion - Not applicable |
|---|--------------------------|-----------------------|------------------|-----------------------------|-------------------------------------|---|
| Taxonomy- related disclosures | • | • | • | • | • | • |
| Engagement strategies | 0 | 0 | 0 | 0 | 0 | 0 |
| Exclusions | 0 | 0 | 0 | 0 | 0 | 0 |
| Information about how ESG-related information is used in the investment process | • | © | © | © | © | © |
| Other information | 0 | 0 | 0 | 0 | 0 | 0 |

Please explain as necessary your replies to questions 3.2.1 and its subquestions:

| 00 chara | acter(s) max | kimum | | | | | | | |
|----------|--------------|--------------|---|------------|------------|-------------|-------------|----|--|
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| requirements regardless of under manage | Standardised product disclosures - Would uniform disclosure for some financial products be a more appropriate approach their sustainability-related claims (e.g. products whose assets ement, or equivalent, would exceed a certain threshold to be acts intended solely for retail investors, etc.)? |
|---|--|
| (Please note that | at next question 3.2.3 asks specifically about the need for disclosures |
| in cases of prod | lucts making sustainability claims.) |
| 1 - Not at | |
| 2 - To a lir | |
| 3 - To son | |
| 4 - To a la | |
| | ery large extent |
| Don t know | w / no opinion / not applicable |
| for some final | 2 a) If the EU was to impose uniform disclosure requirements noted products, what would be the criterion/criteria that would |
| trigger the rep | orting obligations? |
| , , | d line breaks, i.e. stricter than the MS Word characters counting method. |
| | |
| for some fina | 2 b) If the EU was to impose uniform disclosure requirements ncial products, should a limited number of principal adverse ors be required? |
| 1 - Not at | all |
| 2 - To a lir | mited extent |
| 3 - To son | ne extent |
| | rge extent |
| □ 5 - To a v | ery large extent |
| | |

Question 3.2.2 c) Please see a list of examples of disclosures that could also be required about the group of financial products that would be subject to standardised disclosure obligations for transparency purposes (in line with your answer to Q 3.2.2 above).

In your view, should these disclosures be mandatory, and/or should any other information be required about that group of financial products?

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | 5 (to a very large extent) | Don't know - No opinion - Not applicable |
|---|-----------------------|-----------------------|------------------|-----------------------------|-------------------------------------|---|
| Taxonomy- related disclosures | © | 0 | 0 | 0 | © | 0 |
| Engagement strategies | 0 | 0 | 0 | 0 | 0 | 0 |
| Exclusions | 0 | 0 | 0 | 0 | 0 | 0 |
| Information about how ESG-related information is used in the investment process | • | • | • | • | © | © |
| Other information | 0 | 0 | 0 | 0 | 0 | 0 |

Please explain as necessary your replies to questions 3.2.2 and its subquestions:

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| including spaces | * | i.e. stricter thar | the MS Word | characters count | ing method. | |
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Sustainability product information disclosed according to the current requirements of the SFDR can be found in precontractual and periodic documentation and on financial market participants' websites, as required by Articles 6, 7, 8, 9, 10 and 11.

| Question 3. information | | | | | | | - | |
|---|--|--|---------|----------|---------|-----|---|--|
| disclosures, | in period | lic docum | entatio | on and o | n websi | es? | | |
| [©] 1 - Not a | ıt all | | | | | | | |
| 🏻 2 - To a | limited ex | tent | | | | | | |
| © 3 - To so | me exter | nt | | | | | | |
| 4 - To a | large exte | ent | | | | | | |
| 🏻 5 - To a | | | | | | | | |
| Don't kn | | | t appli | cable | | | | |
| Question 3.2 between pre appropriate a 1 - Not a 2 - To a 3 - To so 4 - To a 5 - To a | contract and user at all limited ex ome exter large exter very large | ual, perional, p | odic d | ocumen | | | | |
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| Please expla 5000 character(sincluding spaces a |) maximum | | | | | | | |
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Current website disclosures make it mandatory for product sustainability information to be publicly available. This includes portfolios managed under a portfolio management mandate, which can mean a large number of disclosures, as each of the managed portfolios is considered a financial product under the SFDR. A Q&A published by the Commission in July 2021 (see question 3 of section V of the consolidated questions and answers (Q&A) on the SFDR and its Delegated Regulation published on the ESAs websites) clarified that where a financial market participant makes use of standard portfolio management strategies replicated for clients with similar investment profiles, transparency at

the level of those standard strategies can be considered a way of complying with requirements on websites disclosures. This approach facilitates the compliance with Union and national law governing the data protection, and where relevant, it also ensures confidentiality owed to clients.

Question 3.2.6 To what extent do you agree with the following statements?

| | 1 (totally disagree) | 2 (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|--|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| It is useful that product disclosures under SFDR are publicly available, (e.g. because they have the potential to bring wider societal benefits) | © | © | © | • | © | • |
| Confidentiality aspects need to be taken into account when specifying the information that should be made available to the public under the SFDR | 0 | 0 | © | 0 | 0 | 0 |
| Sustainability information about financial products should be made available to potential investors, investors or the public according to rules in sectoral legislation (e.g.: UCITS, AIFM, IORPs directives); the SFDR should not impose rules in this regard | 0 | 0 | © | 0 | 0 | 0 |

Please explain as necessary your replies to question 3.2.6:

Current product-level disclosures have been designed to allow for comparability between financial products. The SFDR requires pre-contractual disclosures to be made in various documents for the different financial products in scope of the regulation. The disclosure requirements are the same, even though these documents have widely varying levels of detail or complexity, i.e. a UCITS prospectus can be several hundred pages long, while the Pan-European Pension Product Key Information Document (PEPP KID) comprises a few pages.

Question 3.2.7 To what extent do you agree with the following statements?

| | 1 (totally disagree) | 2 (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| The same sustainability disclosure topics and the exact same level of granularity of sustainability information (i.e. same number of datapoints) should be required in all types of precontractual documentation to allow for comparability | © | • | • | • | • | • |
| The same sustainability disclosure topics should be required in all types of precontractual documentation to allow for comparability | 0 | 0 | 0 | 0 | 0 | 0 |

| Please explain as necessary your replies to question 3.2.7: 5000 character(s) maximum |
|---|
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| Question 2.2.8 Do you believe that sustainability related displacure |
| Question 3.2.8 Do you believe that sustainability related disclosure equirements at product level should be independent from any entity leve disclosure requirements, (i.e. product disclosures should not be conditional |
| on entity disclosures, and vice-versa)? |
| © Yes |
| No |
| Don't know / no opinion / not applicable |
| Please explain as necessary your replies to question 3.2.8: 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |

The SFDR is intended to facilitate comparisons between financial products based on their sustainability considerations. In practice, investors, and especially retail investors, may not always have the necessary expertise and knowledge to interpret SFDR product-level disclosures, whether it is about comparing these disclosures to industry averages or credible transition trajectories.

Question 3.2.9 Do you think that some product-level disclosures should be expressed on a scale (e.g. if the disclosure results for similar products were put on a scale, in which decile would the product fall)?

| Yes |
|-----|

Question 3.2.10 If you are a professional investor, where do you obtain the sustainability information you find relevant?

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | 5 (to a very large extent) | Don't know - No opinion - Not applicable |
|--|--------------------------|-----------------------|------------------|-----------------------------|-------------------------------------|---|
| From direct enquiries to market participants | • | • | • | • | • | • |
| Via SFDR disclosures provided by market participants | • | • | © | • | © | • |

Question 3.2.11 If you are a professional investor, do you find the SFDR requirements have improved the quality of information and transparency provided by financial market participants about the sustainability features of the products they offer?

- 1 Not at all
- 2 Not really
- 3 Partially
- 4 Mostly
- 5 Totally
- Don't know / no opinion / not applicable

Please explain as necessary your replies to questions 3.2.10 to 3.2.11:

O No

Don't know / no opinion / not applicable

| 5000 ci | haracter(s) max | <i>kimum</i> | | | | | |
|----------|-----------------|-----------------|-----------------|-------------|----------------|---------------|--|
| ncluding | g spaces and li | ne breaks, i.e. | stricter than t | the MS Word | characters cou | nting method. | |
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For disclosures to be effective, they need to be accessible and useable to end investors. We are seeking respondents' views about the need to further improve the accessibility and usability of this information, in particular in a digital context.

These questions are intended to complement question 42 in the <u>ESAs' joint consultation paper on the review of the SFDR Delegated Regulation (JC 2023 09)</u> which asks for criteria for machine readability of the SFDR Delegated Regulation disclosures.

Question 3.2.12 To what extent do you agree or disagree with the following statements?

| | 1 (totally disagree) | (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------|-------------------|--|------------------------|-----------------|---|
| Article 2(2) of the SFDR Delegated Regulation already requires financial market participants to make disclosures under the SFDR in a searchable electronic format, unless otherwise required by sectoral legislation. This is sufficient to ensure accessibility and usability of the disclosed information | • | • | © | © | • | • |
| It would be useful for all product information disclosed under the SFDR to be machine-readable, searchable and ready for digital use | 0 | 0 | 0 | 0 | • | 0 |
| It would be useful for some of the product information disclosed under the SFDR to be machine-readable and ready for digital use | 0 | 0 | 0 | • | 0 | 0 |
| It would be useful to prescribe a specific machine-readable format for all (or some parts) of the reporting under the SFDR (e.g. iXBRL) | 0 | 0 | 0 | 0 | • | 0 |
| It would be useful to make all product information disclosed under the SFDR available in the upcoming European Single Access Point as soon as possible | 0 | 0 | 0 | 0 | • | 0 |
| Entity and product disclosures on websites should be interactive and offer a layered approach enabling investors to access additional information easily on demand | 0 | 0 | 0 | 0 | • | 0 |

| It would be useful that a potential regulatory attempt to digitalise | | | | | | |
|--|---|---|---|---|---|---|
| sustainability disclosures by financial market participants building | | | | | | |
| on the European ESG Template (EET) which has been developed | 0 | 0 | © | 0 | 0 | • |
| by the financial industry to facilitate the exchange of data between | | | | | | |
| financial market participants and stakeholders regarding | | | | | | |
| sustainability disclosures | | | | | | |
| | | | | | | |

Question 3.2.13 Do you think the costs of introducing a machine-readable format for the disclosed information would be proportionate to the benefits it would entail?

- 1 Not at all
- 2 Not really
- 3 Partially
- 4 Mostly
- 5 Totally
- Don't know / no opinion / not applicable

Please provide any comments or explanations to explain your answers to questions 3.2.12 and 3.2.13:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Using the same format for financial and non-financial institutions, i.e. XBRL, will not only ensure comparability of data between different reports (same tagging mechanism, same tagging rules applied, similar tagging tools), but will also contribute to lower implementation costs.

Importantly, the XBRL format is already well known among financial institutions and some listed non-financial institutions, while the financial statements of public interest entities are prepared in this format. This is an additional advantage.

In addition, XBRL financial statements are not only machine-readable, but also, unlike XHTML for example, easily readable by humans without the need for additional software. In our view, it is extremely important that a machine-readable format is not introduced at the expense of human readability, which is why we believe XBRL is the best solution.

Furthermore, inline XBRL embedded in XHTML is the common mandatory format for ESG disclosures required by financial and non-financial companies covered by CSRD and ESRS.

Machine-readable and human-readable formats also allow for better identification of investors (i.e. financiers) who may be targeted by issuers.

Last but not least, auditors who review the financial statements of public interest entities already have tools to verify information in XBRL format.

Current product-level disclosures have been designed to allow for comparability between financial products. These financial products and the types of investments they pursue can present differences.

Question 3.2.14 To what extent do you agree with the following statement?

"When determining what disclosures should be required at product level it should be taken into account: ..."

| | 1 (totally disagree) | 2 (mostly disagree) | quantially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| Whether the product is a wrapper offering choices between underlying investment options like a Multi-Option Product | 0 | 0 | 0 | 0 | • | • |
| Whether some of the underlying investments are outside the EU | 0 | 0 | 0 | 0 | 0 | 0 |
| Whether some of the underlying investments are in an emerging economy | 0 | 0 | 0 | 0 | 0 | 0 |
| Whether some of the underlying investments are in SMEs | 0 | 0 | 0 | 0 | 0 | 0 |
| Whether the underlying investments are in certain economic activities or in companies active in certain sectors | 0 | 0 | 0 | 0 | 0 | 0 |
| Other considerations as regards the type of product or underlying investments | 0 | 0 | 0 | 0 | 0 | 0 |

Please explain your reply to question 3.2.14:

| 5000 character | (s) maximum | | | | | |
|------------------|------------------|--------------------|-------------|-----------------|---------------|--|
| including spaces | and line breaks, | i.e. stricter than | the MS Word | characters cour | nting method. | |
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4. Potential establishment of a categorisation system for financial products

4.1 Potential options

The fact that Articles 8 and 9 of the SFDR are being used as de facto product labels, together with the proliferation of national ESG/sustainability labels, suggests that there is a market demand for such tools in order to communicate the ESG/sustainability performance of financial products. However, there are persistent concerns that the current market use of the SFDR as a labelling scheme might lead to risks of greenwashing (the Commission services seek respondents' views on this in section 1). This is partly because the existing concepts and definitions in the regulation were not conceived for that purpose. Instead, the intention behind them was to encompass as wide a range of products as possible, so that any sustainability claims had to be substantiated. In addition, a proliferation of national labels risks fragmenting the European market and thereby undermining the development of the <u>capital markets union</u>.

The Commission services therefore seek views on the merits of developing a more precise EU-level product categorisation system based on precise criteria. This section of the questionnaire asks for stakeholders' views about both the advantages of establishing sustainability product categories and about how these categories should work. When asking about sustainability product categories, the Commission is referring to a possible distinction between products depending on their sustainability objectives or sustainability performances.

Replies to questions in this section will help assess which type of investor would find product categories useful. Some questions relate to different possibilities as to how the system could be set-up, including whether disclosure requirements about products making sustainability claims should play a role. There are therefore certain links between questions in this section and section 3 on disclosures. Accordingly, respondents are invited to reply to questions in both sections, so that the Commission services can get insights into how they view disclosures and product categories separately, but also how they see the interlinkages between the two.

Given the high demand for sustainability products, questions in this section assume that any potential categorisation system would be voluntary. This is because financial market participants would likely have an interest in offering products with a sustainability claim. The questions in this section presume that only products that claim to fall under a given sustainability product category would be required to meet the corresponding requirements. However, this should not be seen as the Commission's preferred policy approach, as the Commission is only consulting on these topics at this stage.

If the Commission was to propose the development of a more precise product categorisation system, two broad strategies could be envisaged. On the one hand, the product categorisation system could build on and develop the distinction between Articles 8 and 9 and the existing concepts embedded in them (such as environmental/social characteristics, sustainable investment or do no significant harm), complemented by additional (minimum) criteria that more clearly define the products falling within the scope of each article. On the other hand, the product categorisation system could be based on a different approach, for instance focused on the type of investment strategy (promise of positive contribution to certain sustainability objectives, transition focus, etc.), based on criteria that do not necessarily relate to those existing concepts. In such a scenario, concepts such as environmental/social characteristics or sustainable investment and the distinction between current Articles 8 and 9 of SFDR may disappear altogether from the transparency framework.

Question 4.1.1 To what extent do you agree with the following statements?

| | totally disagree) | 2 (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|--|-------------------|---------------------------|--|------------------------|-------------------------|---|
| Sustainability product categories regulated at EU level would facilitate retail investor understanding of products' sustainability-related strategies and objectives | 0 | 0 | © | 0 | 0 | 0 |
| Sustainability product categories regulated at EU level would facilitate professional investor understanding of products' sustainability-related strategies and objectives | 0 | 0 | 0 | 0 | 0 | 0 |
| Sustainability product categories regulated at EU level are necessary to combat greenwashing | 0 | 0 | 0 | 0 | 0 | 0 |
| Sustainability product categories regulated at EU level are necessary to avoid fragmenting the capital markets union | 0 | 0 | 0 | 0 | 0 | 0 |
| Sustainability product categories regulated at EU level are necessary to have efficient distribution systems based on investors' sustainability preferences | 0 | 0 | 0 | 0 | 0 | 0 |
| There is no need for product categories. Pure disclosure requirements of sustainability information are sufficient | 0 | 0 | 0 | 0 | 0 | 0 |

Question 4.1.2 If a categorisation system was established, how do you think categories should be designed?

| | 1 (totally disagree) | 2 (mostly disagree) | quantially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| Approach 1: Splitting categories in a different way than according to existing concepts used in Articles 8 and 9, for example, focusing on the type of investment strategy of the product (promise of positive contribution to certain sustainability objectives, transition, etc.) based on criteria that do not necessarily relate to those existing concepts | © | © | • | © | © | © |
| Approach 2 : Converting Articles 8 and 9 into formal product categories, and clarifying and adding criteria to underpin the existing concepts of environmental/social characteristics, sustainable investment, do no significant harm, etc. | 0 | 0 | • | 0 | 0 | 0 |

Please explain as necessary your replies to questions 4.1.1 and 4.1.2.

Please keep in mind that there are further questions in this section that elaborate on these first two questions:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

If a labelling scheme is to be developed, it should be based on the concept of an extended taxonomy. This would be in line with ESA activities linking any green labels to the EU taxonomy (e.g. green loans). Therefore, the following framework of labels could be established:

- Already environmentally sustainable (typical Article 9, green)
- In transition to sustainable activity (from red or amber to green)
- In transition, but after the transition the activity will not be considered environmentally sustainable (from red or amber to amber)
- Undertaking activities, but not yet with a transition plan towards environmentally sustainable operation (similar to Article 8, red or amber)
- No negative environmental impact (meets DNSH or has insignificant environmental impact) (amber or out of taxonomy)
- Environmentally unsustainable investments (red)

The above framework is suitable for "use of proceeds" type investments. When it comes to general corporate financing, we recommend that it should allow for a certain level of non-sustainable activities in the corporate mix. We recommend that a 20% share of non-sustainable activities should be allowed to qualify such a company as an amber investment - but not as a green (i.e. sustainable) investment.

We also see a risk of overlooking socially sustainable investments - basing labels on environmental taxonomy weakens the attractiveness of investing in socially sustainable activities and may hinder companies' access to finance. We therefore recommend the development of a social taxonomy with minimum environmental guarantees. Such a taxonomy could be based on indicators to be reported under the ESRS S standards.

If a categorisation system was established according to approach 1 of question 4.1.2

Question 4.1.3 To what extent do you agree that, under approach 1, if a sustainability disclosure framework is maintained in parallel to a categorisation system, the current distinction between Articles 8 and 9 should disappear from that disclosure framework?

1 - Totally disagree

- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 4.1.4 To what extent would you find the following categories of sustainability products useful?

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | 5 (to a very large extent) | Don't know - No opinion - Not applicable |
|---|--------------------------|-----------------------|------------------|-----------------------------|-------------------------------------|---|
| A - Products investing in assets that specifically strive to offer targeted, measurable solutions to sustainability related problems that affect people and/or the planet, e.g. investments in firms generating and distributing renewable energy, or in companies building social housing or regenerating urban areas. | | | | | | |
| B - Products aiming to meet credible sustainability standards or adhering to a | | | | | | |

| specific sustainability- related theme, e.g. investments in companies with evidence of solid waste and water management, or strong representation of women in decision- making. | | | | | | |
|---|---|---|---|---|---|---|
| C - Products that exclude investees involved in activities with negative effects on people and/or the planet | • | © | • | • | • | • |
| D - Products with a transition focus aiming to bring measurable improvements to the sustainability profile of the assets they invest in, e.g. investments in economic activities becoming taxonomy- aligned or in transitional economic activities that are taxonomy aligned, investments in companies, | | | | | | |

| economic activities or portfolios with credible targets and/or plans to decarbonise, improve workers' rights, reduce environmental | | | | | |
|--|---|-----------------|------------|------------|---------------|
| impacts. | | | | | |
| 5000 character(s) m | ere are other ponaximum I line breaks, i.e. stricte | | | | ecify: |
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| | To what exten | _ | | _ | juish between |
| | nited extent | | | | |
| 3 - To som | | | | | |
| 4 - To a la | | | | | |
| | ery large extent | | | | |
| | v / no opinion / r | ot applicable | | | |
| | • | 1.1 | | | |
| Question 4.1.6 | Do you see m | erits in distin | guishing b | oetween pr | oducts with a |
| social and env | ironmental foci | ıs? | | | |
| 1 - Totally | _ | | | | |
| 2 - Mostly | | | | | |
| 3 - Partiall | y disagree and p | partially agree | | | |

4 - Mostly agree

5 - Totally agree

Don't know / no opinion / not applicable

| Question 4.1.7 How many sustainability product categories in total do you |
|---|
| think there should be? |
| 1 category |
| 2 categories |
| 3 categories |
| 4 categories |
| 5 categories |
| More than 5 categories |
| Don't know / no opinion / not applicable |
| Question 4.1.8 Do you think product categories should be mutually exclusive, i.e. financial market participants should choose only one category to which the product belongs to in cases where the product meets the criteria of several categories (independently from subsequent potential verification or supervision of the claim)? |
| © Yes |
| O No |
| There is another possible approach |
| Don't know / no opinion / not applicable |
| Please explain your replies to questions 4.1.5, 4.1.6, 4.1.7 and 4.1.8: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |

Question 4.1.9 If a categorisation system was established that builds on new criteria and not on the existing concepts embedded in Articles 8 and 9, is there is a need for measures to support the transition to this new regime?

1 - Totally disagree

| 3 - Partially disagree and partially agree |
|--|
| 4 - Mostly agree |
| 5 - Totally agree |
| Don't know / no opinion / not applicable |
| Please explain your reply to question 4.1.9 as necessary: |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| |
| Question 4.1.10 What should be the minimum criteria to be met in order for a financial product to fall under the different product categories? |
| Could these minimum criteria consist of: |

2 - Mostly disagree

For product category A of question 4.1.4:

| | 1 (totally disagree) | 2 (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| Taxonomy alignment | 0 | 0 | 0 | 0 | 0 | 0 |
| Engagement strategies | 0 | 0 | 0 | 0 | 0 | 0 |
| Exclusions | 0 | 0 | 0 | 0 | 0 | 0 |
| Pre-defined, measurable, positive environmental, social or governance-related outcome | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

Please explain your answers for product category A:

| 5000 d | character(s) | maximum | | | | | | |
|---------|--------------|-----------------|-------------------|---------------|----------------|----------------|----|--|
| ncludir | ng spaces ar | nd line breaks, | i.e. stricter tha | in the MS Wor | d characters c | ounting method | d. | |
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For product category B of question 4.1.4:

| | 1 (totally disagree) | 2 (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| Taxonomy alignment | 0 | 0 | 0 | 0 | 0 | 0 |
| Engagement strategies | 0 | 0 | 0 | 0 | 0 | 0 |
| Exclusions | 0 | 0 | 0 | 0 | 0 | 0 |
| Pre-defined, measurable, positive environmental, social or governance-related outcome | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

Please explain your answers for product category B:

| 50 | 5000 character(s) maximum | | | | |
|------|--------------------------------|------------------------------|-----------------------|-----------------|--|
| incl | ncluding spaces and line breal | ks, i.e. stricter than the N | IS Word characters co | ounting method. | |
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For product category C of question 4.1.4:

| | 1 (totally disagree) | 2 (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| Taxonomy alignment | 0 | 0 | 0 | 0 | 0 | 0 |
| Engagement strategies | 0 | 0 | 0 | 0 | 0 | 0 |
| Exclusions | 0 | 0 | 0 | 0 | 0 | 0 |
| Pre-defined, measurable, positive environmental, social or governance-related outcome | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

Please explain your answers for product category C:

| 000 character(s) maximum |
|--|
| cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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For product category D of question 4.1.4:

| | 1 (totally disagree) | 2 (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| Taxonomy alignment | 0 | 0 | 0 | 0 | 0 | 0 |
| Engagement strategies | 0 | 0 | 0 | 0 | 0 | 0 |
| Exclusions | 0 | 0 | 0 | 0 | 0 | 0 |
| Pre-defined, measurable, positive environmental, social or governance-related outcome | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

Please explain your answers for product category D:

| ling spaces and | , | | | |
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Question 4.1.11 Should criteria focus to any extent on the processes implemented by the product manufacturer to demonstrate how sustainability considerations can constrain investment choices (for instance, a minimum year-on-year improvement of chosen Key Performance Indicators (KPIs), or a minimum exclusion rate of the investable universe)?

| | 1 (totally disagree) | (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't No op N appl |
|---------------------------------------|-----------------------------------|-------------------|--|------------------------|-------------------------|-----------------------------|
| Category A of question 4.1.4 | 0 | © | 0 | • | © | (|
| Category B of question 4.1.4 | 0 | 0 | © | • | 0 | (|
| Category C of question 4.1.4 | 0 | 0 | 0 | 0 | 0 | (|
| Category D of question 4.1.4 | 0 | 0 | 0 | • | 0 | (|

Question 4.1.11 a) If the criteria should focus on he processes implemented by the product manufacturer, what process criteria would you deem most relevant to demonstrate the stringency of the strategy implemented?

| 5000 character(s) maximum | |
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| including spaces and line breaks, i.e. stricter than the MS Word characters counting m | nethod. |
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If a categorisation system was established according to approach 2 of question 4.1.2

Question 4.1.12 If a categorisation system was established based on existing Articles 8 and 9, are the following concepts of the SFDR fit for that purpose?

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | 5 (to a very large extent) | Don't know - No opinion - Not applicable |
|---|-----------------------|-----------------------|------------------|-----------------------------|-------------------------------------|---|
| The current concept of 'environmental and/or social characteristics' | • | • | • | • | • | © |
| The current concept of 'sustainable investment' | © | © | © | • | • | © |
| The current element of 'contribution to an environmental or social objective' of the sustainable investment concept | • | • | • | • | © | © |
| The current element 'do no significant harm' of the sustainable | | | | | | |

| investment concept, and its link with the entity level principal adverse impact indicators listed in tables 1, 2 and 3 of Annex I of the Delegated Regulation | | • | | © |
|---|---|---|---|---|
| The current element of 'investee companies' good governance practices' of the sustainable investment concept | • | | • | |

Question 4.1.12 a) If you consider that the elements listed in question 4.1.12 are not fit for purpose, how would you further specify the different elements of the 'sustainable investment' concept, what should be the minimum criteria required for each of them?

| | Your answer |
|---|-------------|
| 'contribution to an environmental or social objective', element of the sustainable investment concept | |
| 'do no significant harm', element of the sustainable investment concept | |
| 'investee companies' good governance practices', element of the sustainable investment concept | |

| Question 4.1.12 b) Should the good go include investments in government bonds | | concept be | adapted to |
|--|-------------------------------------|-------------------------------------|---|
| Yes | | | |
| No | | | |
| Don't know / no opinion / not applicable | | | |
| Question 4.1.12 c) Should the good go | overnance o | concept be | adapted to |
| include investments in real estate investm | ents? | | |
| Yes | | | |
| O No | | | |
| Don't know / no opinion / not applicable | | | |
| Guestion 4.1.13 How would you fur 'environmental/social characteristics' me criteria required for such characteristics a product to be considered as promoting the 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS World Strict | eans, what sand what shose characte | should be the ould be the eristics? | ne minimum |
| Question 4.1.14 Do you think that a min | imum propo | ortion of inv | estments in |
| taxonomy aligned activities shall be require | | | |
| | Yes | No | Don't know - No opinion - Not applicable |
| fall under the potential new product category of Article 8? | © | © | © |

| fall under the potential new product category of | 0 | 0 | 0 |
|--|---|---|---|
| Article 9? | | | |
| | | | |

Question 4.1.15 Apart from the need to promote environmental/social characteristics and to invest in companies that follow good governance practices for Article 8 products and the need to have sustainable investments as an objective for Article 9 products, should any other criterion be considered for a product to fall under one of the categories?

| ang opacoo and n | TIE DIEARS, I.E. Sti | Total than the w | S Word characte | ers counting meth | ou. | |
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4.2 General questions about the potential establishment of sustainability products categories

If a sustainability products categorisation system was established, products will need to be distinguished according to a set of pre-established criteria.

Question 4.2.1 In addition to these criteria, and to other possible cross-cutting /horizontal disclosure requirements on financial products, should there be some additional disclosure requirements when a product falls within a specific sustainability product category? This question presents clear links with question 3.2.3 in section 3.

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 4.2.1 a) Please see a list of examples of disclosures that could be required when a product falls within a specific sustainability product category.

Should this information be required when a product falls within a specific sustainability product category, and/or should any other information be required about those products?

| | 1 (not at all) | (to a limited extent) | (to some extent) | 4 (to a large extent) | 5 (to a very large extent) | Don't know - No opinion - Not applicable |
|---|-----------------------|-----------------------|------------------|-----------------------------|-------------------------------------|---|
| Taxonomy- related disclosures | 0 | 0 | 0 | 0 | © | 0 |
| Engagement strategies | 0 | 0 | 0 | 0 | 0 | • |
| Exclusions | 0 | 0 | 0 | 0 | 0 | 0 |
| Information about how the criteria required to fall within a specific sustainability product category have been met | • | • | • | • | • | • |
| Other information | 0 | 0 | 0 | 0 | 0 | 0 |

Question 4.2.2 If a product categorisation system was set up, what governance system should be created?

| | totally disagree) | 2 (mostly disagree) | quantially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|--|-------------------|---------------------------|--|------------------------|-------------------------|---|
| Third-party verification of categories should be mandatory (i.e. assurance engagements to verify the alignment of candidate products with a sustainability product category and assurance engagements to monitor on-going compliance with the product category criteria) | • | © | © | © | © | • |
| Market participants should be able to use this categorisation system based on a self-declaration by the product manufacturer supervised by national competent authorities | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

Please explain your answer to Question 4.2.2:

| 000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. | | | | | | | |
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Question 4.2.3 If a categorisation system was established, to what extent do you agree with the following statement?

"When determining the criteria for product categories it should be taken into account..."

| | 1 (totally disagree) | 2 (mostly disagree) | 3 (partially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|---------------------------|---|------------------------|-------------------------|---|
| whether the product is a wrapper offering choices between underlying investment options like a Multi-Option Product | 0 | 0 | 0 | • | 0 | • |
| whether the underlying investments are outside the EU | 0 | 0 | 0 | 0 | 0 | 0 |
| whether the underlying investments are in an emerging economy | 0 | 0 | 0 | 0 | 0 | 0 |
| whether the underlying investments are in SMEs | 0 | 0 | 0 | 0 | 0 | 0 |
| whether the underlying investments are in certain economic activities | 0 | 0 | 0 | 0 | 0 | 0 |
| other considerations as regards the type of product or underlying investments | 0 | 0 | 0 | 0 | 0 | • |

| Please explain your answer to question 4.2.3: |
|--|
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| 4.3 Consequences of the establishment of a sustainability products |
| categorisation system |
| As highlighted in section 2, any potential changes to the current disclosure regime and the creation of a categorisation system would need to take into account the interactions between the SFDR and other sustainable finance legislation. The following questions address these interactions for different legal acts, in such a scenario of regulatory changes in the arena of financial product disclosures and categorisation. |
| Question 4.3.1 The objective of the PRIIPs KID is to provide short and simple |
| information to retail investors. |
| Do you think that if a product categorisation system was established under the SFDR, the category that a particular product falls in should be included in the PRIIPS KID? |
| Yes |
| No |
| Don't know / no opinion / not applicable |
| Please explain your answer to question 4.3.1: |
| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| |
| |

Question 4.3.2 If new ESG Benchmarks were developed at EU level (in addition to the existing Paris-aligned benchmarks (PAB) and climate transition benchmarks (CTB), how should their criteria interact with a new product categorisation system?

| | 1 (totally disagree) | 2 (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|--|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| The criteria set for the ESG benchmarks and the criteria defined for sustainability product categories should be closely aligned | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

Question 4.3.3 Do you think that products passively tracking a PAB or a CTB should automatically be deemed to satisfy the criteria of a future sustainability product category?

- Yes
- O No
- Don't know / no opinion / not applicable

Question 4.3.4 To what extent do you agree that, if a categorisation system is established, sustainability preferences under MiFID 2/IDD should refer to those possible sustainability product categories?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

4.4 Marketing communications and product names

Market participants are increasingly informing their clients about sustainability, both in the context of the SFDR and voluntarily in marketing communications and names. Potentially, any expression related to sustainability provided by market participants to describe and promote the entity or its products and services could mislead clients and other stakeholders if it does not appropriately consider the reasonable expectations.

The SFDR does address the issue of marketing communications in Article 13, prohibiting contradictions between such marketing communications and disclosures under the regulation. Article 13 also includes an empowerment for the European Supervisory Authorities to draft implementing technical standards on how marketing communication should be presented. This empowerment has not been used up to now.

Question 4.4.1 Do you agree that the SFDR is the appropriate legal instrument to deal with the accuracy and fairness of marketing communications and the use of sustainability related names for financial products?

- Yes
- [⊚] No
- Don't know / no opinion / not applicable

Question 4.4.2 To what extent do you agree with the following statements?

| | 1 (totally disagree) | 2 (mostly disagree) | quartially disagree and partially agree) | 4 (mostly agree) | 5 (totally agree) | Don't know - No opinion - Not applicable |
|--|-----------------------------------|---------------------------|--|------------------------|-------------------------|---|
| The introduction of product categories should be accompanied by specific rules on how market participants must label and communicate on their products | © | • | © | • | • | • |
| The use of terms such as 'sustainable', 'ESG', 'SDG', 'green', 'responsible', 'net zero' should be prohibited for products that do not fall under at least one of the product categories defined above, as appropriate | 0 | 0 | © | 0 | 0 | 0 |
| Certain terms should be linked to a specific product category and should be reserved for the respective category | 0 | 0 | 0 | 0 | 0 | 0 |

Question 4.4.3 Would naming and marketing communication rules be sufficient to avoid misleading communications from products that do not fall under a product sustainability category?

| | 1 - Totally disagree |
|---|--|
| | 2 - Mostly disagree |
| 0 | 3 - Partially disagree and partially agree |
| 0 | 4 - Mostly agree |
| 0 | 5 - Totally agree |
| | Don't know / no opinion / not applicable |

Please explain your replies to questions 4.4.1, 4.4.2 and 4.4.3:

Additional information

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) below. Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

The maximum file size is 1 MB.

You can upload several files.

Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

Useful links

More on this consultation (https://finance.ec.europa.eu/regulation-and-supervision/consultations/finance-2023-sfd implementation_en)

Consultation document (https://finance.ec.europa.eu/document/download/99bc25fe-4dd8-4b57-ab37-212b5ab05c41_en?2023-sfdr-implementation-targeted-consultation-document_en.pdf)

More on sustainability-related disclosure in the financial services sector (https://finance.ec.europa.eu/sustainable-finance/disclosures/sustainability-related-disclosure-financial-services-sector_en)

Specific privacy statement (https://finance.ec.europa.eu/document/download/a08edb89-59d8-44f8-873f-7a0f08b2f4c1_en?2022-sfdr-implementation-specific-privacy-statement_en.pdf)

Related targeted consultation (https://finance.ec.europa.eu/regulation-and-supervision/consultations-0/public-consultation-implementation-sustainable-finance-disclosures-regulation-sfdr_en)

Contact

fisma-sfdr@ec.europa.eu